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Minister for Finance
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MEDIA RELEASE

Australian Government General Government Sector Monthly Financial Statements for November 2022

Friday, 23 December 2022

KEY POINTS

- The Monthly Financial Statements for November 2022 report the budget position against the expected monthly profile for the 2022-23 financial year through to 30 November 2022, based on the 2022-23 October Budget estimates.
- The underlying cash balance for the 2022-23 financial year to 30 November 2022 was a deficit of \$11.8 billion against the 2022-23 October Budget profile deficit of \$19.6 billion.
- The fiscal balance for the 2022-23 financial year to 30 November 2022 was a deficit of \$2.4 billion against the 2022-23 October Budget profile deficit of \$11.4 billion.

AGGREGATES(a)	ACTUAL	ACTUAL	October Budget	OCTOBER BUDGET
	2022-2023 November \$b	2022-2023 YTD November \$b	Profile 2022-2023 YTD November \$b	ESTIMATE* 2022-2023 FULL YEAR \$b
Receipts(b)	60.7	243.8	237.2	607.2
Payments(c)	51.8	255.6	256.8	644.1
Underlying cash balance	8.9	-11.8	-19.6	-36.9
Headline cash balance	8.7	-13.7	-23.4	-49.6
Revenue	62.4	254.8	247.7	625.0
Expenses	50.6	255.4	256.4	650.9
Net operating balance	11.8	-0.6	-8.7	-25.9
Net capital investment	0.7	1.8	2.7	12.8
Fiscal balance	11.1	-2.4	-11.4	-38.7
Total assets		746.5		766.0
Total liabilities		1,337.6		1,321.6
Net worth(d)		-591.1		-555.7
Net debt(e)		537.9		572.2

*As published in the 2022-23 October Budget.

(a) Discrepancies in tables between totals and sums of components are due to rounding.

(b) Cash receipts for operating activities and sales of non-financial assets.

(c) Cash payments for operating activities, purchases of non-financial assets and principal payments of lease liabilities.

(d) Net worth is calculated as total assets minus total liabilities.

(e) Net debt is the sum of interest bearing liabilities less the sum of selected financial assets (cash and deposits, advances paid, and investments, loans and placements).

Monthly results are generally volatile due to timing differences between revenue and receipts, and expenses and payments. Care needs to be taken when comparing monthly or cumulative data across years and to full-year estimates, as revenue and receipts and expenses and payments vary from month to month.

FISCAL OUTCOMES

Underlying Cash Balance

The underlying cash balance for the financial year to 30 November 2022 was a deficit of \$11.8 billion, which is \$7.8 billion lower than the 2022-23 October Budget profile deficit of \$19.6 billion.

- **Receipts**

Total receipts were \$6.6 billion higher than the 2022-23 October Budget profile.

- **Payments**

Total payments were \$1.2 billion lower than the 2022-23 October Budget profile.

Net Operating Balance

The net operating balance for the financial year to 30 November 2022 was a deficit of \$586 million, which is \$8.1 billion lower than the 2022-23 October Budget profile deficit of \$8.7 billion. The difference results from higher than expected revenue and lower than expected expenses.

Fiscal Balance

The fiscal balance for the financial year to 30 November 2022 was a deficit of \$2.4 billion, which is \$9.0 billion lower than the 2022-23 October Budget profile deficit of \$11.4 billion. The difference results from higher than expected revenue and lower than expected expenses and net capital investment.

Assets and Liabilities

As at 30 November 2022:

- net worth is negative \$591.1 billion;
- net debt is \$537.9 billion; and
- net financial liabilities are \$825.1 billion.

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Australian Government general government sector operating statement

		ACTUAL 2022-2023 November \$m	ACTUAL 2022-2023 YTD November \$m	October Budget Profile 2022-2023 YTD November \$m	OCTOBER BUDGET ESTIMATE* 2022-2023 FULL YEAR \$m
Revenue					
Taxation revenue	1,2	58,323	233,324	227,379	577,868
Sales of goods and services		693	9,097	8,902	18,371
Interest income		1,357	3,490	3,156	8,192
Dividend and distribution income		395	2,008	2,129	5,695
Other		1,668	6,859	6,140	14,891
Total revenue		62,436	254,778	247,706	625,016
Expenses					
Gross operating expenses					
Wages and salaries(a)		2,017	9,795	9,767	24,201
Superannuation		770	3,810	3,762	8,912
Depreciation and amortisation		980	4,852	4,873	12,111
Supply of goods and services		14,478	69,645	70,395	176,526
Other operating expenses(a)		897	3,927	3,716	9,186
<i>Total gross operating expenses</i>		<i>19,142</i>	<i>92,029</i>	<i>92,513</i>	<i>230,936</i>
Superannuation interest expense		1,022	5,110	5,110	12,264
Interest expenses		2,313	9,706	9,674	26,188
Current transfers					
Current grants		13,916	75,726	76,184	196,498
Subsidy expenses		1,701	6,663	6,458	16,213
Personal benefits		11,665	61,995	62,308	146,940
<i>Total current transfers</i>		<i>27,282</i>	<i>144,384</i>	<i>144,951</i>	<i>359,651</i>
Capital transfers					
Mutually agreed write-downs		153	1,321	1,355	2,676
Other capital grants		719	2,814	2,836	19,207
<i>Total capital transfers</i>		<i>872</i>	<i>4,135</i>	<i>4,192</i>	<i>21,883</i>
Total expenses	3	50,632	255,365	256,439	650,922
Net operating balance		11,805	-586	-8,733	-25,905
Other economic flows					
- included in operating result					
Net write-downs of assets		-297	-3,723	-3,759	-8,004
Assets recognised for the first time		20	104	102	204
Actuarial revaluations		0	1	-71	83
Net foreign exchange gains		-209	-42	-26	-573
Net swap interest received		-201	-1,265	-988	0
Market valuation of debt		-10,936	-8,124	4,359	-2,434
Other gains/(losses)		2,602	4,413	1,408	4,761
Total other economic flows		-9,022	-8,636	1,026	-5,962
- included in operating result					
Operating Result(b)		2,783	-9,222	-7,707	-31,867
Non-owner movements in equity					
Revaluation of equity investments		0	0	0	-92
Actuarial revaluations		0	0	0	-19,774
Other economic revaluations		-504	-1,088	404	5
Total other economic flows - included in equity		-504	-1,088	404	-19,860
Comprehensive result					
- Total change in net worth		2,279	-10,310	-7,302	-51,728
Net operating balance		11,805	-586	-8,733	-25,905
Net acquisition of non-financial assets					
Purchases of non-financial assets		1,299	6,107	7,210	23,317
less Sales of non-financial assets		30	101	2	206
less Depreciation		980	4,852	4,873	12,111
plus Change in inventories		430	663	369	1,788
plus Other movements in non-financial assets		2	1	-2	-6
Total net acquisition of non-financial assets		721	1,818	2,701	12,781
Fiscal balance (Net lending/borrowing)(c)		11,084	-2,404	-11,433	-38,686

*As published in the 2022-23 October Budget.

(a) Consistent with the Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) classification, other employee related expenses are classified separately from wages and salaries under other operating expenses. Total employee expenses equal wages and salaries plus other operating expenses.

(b) Operating result under Australian Accounting Standards.

(c) The term fiscal balance is not used by the ABS.

Australian Government general government sector balance sheet

	ACTUAL as at 30 November 2022 \$m	OCTOBER BUDGET ESTIMATE* as at 30 June 2023 \$m
Assets		
Financial assets		
Cash and deposits	62,883	54,975
Advances paid	72,423	76,622
Investments, loans and placements	219,850	225,772
Other receivables	80,681	74,640
Equity investments		
Investments in other public sector entities	39,039	43,757
Equity accounted investments	4,840	4,175
Investments - shares	71,862	80,564
<i>Total financial assets</i>	551,578	560,506
Non-financial assets		
Land	12,893	12,876
Buildings	45,817	48,082
Plant, equipment and infrastructure	99,650	106,034
Inventories	11,909	12,895
Intangibles	11,467	12,511
Investment properties	207	207
Biological assets	15	16
Heritage and cultural assets	12,634	12,645
Assets held for sale	306	177
Other non-financial assets	23	16
<i>Total non-financial assets</i>	194,921	205,460
Total assets	746,500	765,966
Liabilities		
Interest bearing liabilities		
Deposits held	288	406
Government securities	844,281	877,947
Loans	29,877	32,204
Lease liabilities	18,656	18,997
<i>Total interest bearing liabilities</i>	893,102	929,554
Provisions and payables		
Superannuation liability(a)	325,342	271,366
Other employee liabilities	35,940	35,535
Suppliers payables	9,954	10,908
Personal benefits payables	3,136	3,044
Subsidies payables	1,196	884
Grants payables	2,421	2,997
Other payables	6,223	4,240
Provisions	60,295	63,101
<i>Total provisions and payables</i>	444,508	392,076
Total liabilities	1,337,610	1,321,631
Net worth(b)	-591,111	-555,665
<i>Net financial worth(c)</i>	-786,032	-761,125
<i>Net financial liabilities(d)</i>	825,071	804,882
<i>Net debt(e)</i>	537,946	572,185

*As published in the 2022-23 October Budget.

(a) For budget reporting purposes, a discount rate of 5.0 per cent determined by actuaries is used to value the superannuation liability. This reflects the average annual rate estimated to apply over the term of the liability and it reduces the volatility in reported liabilities that would occur from year to year if the spot rates on long-term government bonds were used. Consistent with Australian Accounting Standards, the superannuation liability for the 2022-23 Monthly Financial Statements was calculated using the spot rates on long-term government bonds as at 30 June 2022 that best matched each individual scheme's liability duration. These rates were between 3.7 and 3.9 per cent per annum.

(b) Net worth equals total assets minus total liabilities.

(c) Net financial worth equals total financial assets minus total liabilities.

(d) Net financial liabilities equals total liabilities less financial assets other than investments in other public sector entities.

(e) Net debt is the sum of interest bearing liabilities less the sum of selected financial assets (cash and deposits, advances paid, and investments, loans and placements).

Australian Government general government sector cash flow statement^(a)

	ACTUAL 2022-2023 November \$m	ACTUAL 2022-2023 YTD November \$m	October Budget Profile 2022-2023 YTD November \$m	OCTOBER BUDGET ESTIMATE* 2022-2023 FULL YEAR \$m
Cash receipts from operating activities				
Taxes received	58,534	223,240	217,461	562,858
Receipts from sales of goods and services	665	9,461	9,174	18,550
Interest receipts	526	2,568	2,342	5,275
Dividends, distributions and income tax equivalents	328	2,174	2,254	5,677
Other receipts	621	6,230	5,837	14,533
Total operating receipts	60,673	243,673	237,068	606,893
Cash payments for operating activities				
Payments for employees(b)	-3,124	-15,659	-15,744	-38,601
Payments for goods and services	-13,706	-72,292	-72,061	-174,888
Grants and subsidies paid	-17,297	-86,253	-86,585	-233,753
Interest paid	-3,552	-8,218	-8,087	-18,910
Personal benefit payments	-12,086	-62,774	-62,759	-147,190
Other payments(b)	-631	-3,731	-3,473	-8,486
Total operating payments	-50,395	-248,928	-248,710	-621,828
Net cash flows from operating activities	10,278	-5,255	-11,641	-14,934
Cash flows from investments in non-financial assets				
Sales of non-financial assets	5	159	134	336
Purchases of non-financial assets	-1,163	-5,662	-7,006	-19,825
Net cash flows from investments in non-financial assets	-1,158	-5,503	-6,873	-19,490
Net cash flows from investments in financial assets for policy purposes	-262	-1,946	-3,805	-12,720
Net cash flows from investments in financial assets for liquidity purposes	570	-5,600	-6,502	-17,780
Cash flows from financing activities				
Borrowing (net)	-7,982	-9,009	-11,255	32,084
Other financing (net)	-931	-4,566	-4,206	-6,947
Net cash flows from financing activities	-8,913	-13,576	-15,461	25,137
Net increase/(decrease) in cash held	515	-31,880	-44,281	-39,788
GFS cash surplus(+)/deficit(-)(c)	9,120	-10,758	-18,514	-34,424
<i>plus</i> Principal payments of lease liabilities(d)	-197	-1,037	-1,072	-2,427
Equals underlying cash balance(e)	8,923	-11,795	-19,586	-36,851
<i>plus</i> Net cash flows from investments in financial assets for policy purposes	-262	-1,946	-3,805	-12,720
Equals headline cash balance	8,661	-13,741	-23,391	-49,572

*As published in the 2022-23 October Budget.

(a) A positive number denotes a cash inflow; a negative number denotes a cash outflow.

(b) Consistent with the ABS GFS classification, other employee related payments are classified separately from wages and salaries under other payments.

(c) GFS cash surplus/deficit equals net cash flows from operating activities and investments in non-financial assets.

(d) 'Net cash flows from financing activities for leases' has been renamed to 'principal payments of lease liabilities'. Principal payments of lease liabilities, which are financing cash payments, are deducted in the calculation of the underlying cash balance to maintain consistency of measure following the implementation of AASB 16.

(e) The term underlying cash balance is not used by the ABS.

Note 1: Income Tax

	ACTUAL 2022-2023 November \$m	ACTUAL 2022-2023 YTD November \$m	October Budget Profile 2022-2023 YTD November \$m	OCTOBER BUDGET ESTIMATE* 2022-2023 FULL YEAR \$m
Individuals and other w ithholding taxes				
Gross income tax w ithholding	24,839	109,914	108,145	262,800
Gross other individuals	3,572	27,378	28,155	65,600
Less Refunds	3,278	30,628	30,739	41,800
Total individuals and other w ithholding taxation	25,134	106,663	105,561	286,600
Fringe benefits tax	168	1,748	1,747	3,440
Company tax	14,936	55,190	52,558	129,900
Superannuation fund taxes	1,602	6,841	6,714	12,670
Petroleum resource rent tax	4	1,432	1,428	2,790
Total income taxation revenue	41,844	171,875	168,007	435,400

*As published in the 2022-23 October Budget.

Note 2: Indirect Tax

	ACTUAL 2022-2023 November \$m	ACTUAL 2022-2023 YTD November \$m	October Budget Profile 2022-2023 YTD November \$m	OCTOBER BUDGET ESTIMATE* 2022-2023 FULL YEAR \$m
Goods and services tax	11,263	39,088	37,148	86,820
Wine equalisation tax	111	464	473	1,210
Luxury car tax	93	497	478	1,120
Excise duty	2,320	9,554	9,599	26,070
Customs duty	1,686	7,540	7,418	16,820
Other indirect tax	1,006	4,307	4,257	10,428
Total indirect taxation revenue	16,479	61,449	59,372	142,468

*As published in the 2022-23 October Budget.

Note 3: Total expenses by function

	ACTUAL 2022-2023 November \$m	ACTUAL 2022-2023 YTD November \$m	OCTOBER BUDGET ESTIMATE* 2022-2023 FULL YEAR \$m
Expenses by function			
General public services	2,293	10,990	30,280
Defence	3,572	16,266	38,303
Public order and safety	739	3,270	7,148
Education	2,616	19,560	46,317
Health	8,818	43,718	109,694
Social security and w elfare	17,996	92,888	228,791
Housing and community amenities	481	2,145	7,826
Recreation and culture	337	1,779	4,880
Fuel and energy	799	3,038	9,134
Agriculture, forestry and fishing	270	1,292	5,034
Mining, manufacturing and construction	343	1,578	4,945
Transport and communication	704	2,457	15,351
Other economic affairs	1,338	5,981	13,920
Other purposes			
Public debt interest	1,841	8,971	22,421
Nominal superannuation interest	1,022	5,110	12,264
General purpose inter-government transactions	7,399	34,851	90,259
Natural disaster relief	61	1,470	3,554
Contingency reserve	0	0	801
Total expenses	50,632	255,365	650,922

*As published in the 2022-23 October Budget.

NOTES:

AASB 1049 *Whole of Government and General Government Sector Financial Reporting (AASB 1049)*

The Australian Government monthly financial statements have been prepared on a basis consistent with the Budget as required under section 47 of the *Public Governance, Performance and Accountability Act 2013*. The statements are prepared in accordance with AASB 1049, which require treatment based on the Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) except where Australian Accounting Standards (AAS) provide a better conceptual treatment for specific items. Departures are limited to complying with either ABS GFS or AAS.

Taxation revenue

While total tax collections are known with certainty at the end of each month, the distribution across the relevant heads of revenue cannot be finalised until all business activity statements are received and processed. The outcomes for some revenue items provided in this statement are therefore estimates, in accordance with the best judgement of the Commissioner of Taxation, and subject to revision. The taxation revenue items not affected are: petroleum resource rent tax, excise duty, customs duty, other taxes and individuals refunds.

Style conventions

Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding.

International Monetary Fund Special Data Dissemination Standards

The Government is committed to releasing the monthly financial statements in a timely fashion and will endeavour to do so in accordance with International Monetary Fund (IMF) Special Data Dissemination Standards (SDDS). Under these standards the timeframe for releasing the monthly financial statements is by the end of the following month. Australia applies a special flexibility option which allows it to publish late the last and first month of a financial year.

In accordance with the IMF SDDS, the approximate date of release of the data on debt guaranteed by the Australian Government (central government), is given on the IMF's Data Dissemination Advance Release Calendar <http://dsbb.imf.org>. Monthly and quarterly data on debt guaranteed by the Australian Government (central government) that meet the coverage and timeliness requirements of the SDDS are published on the Australian Office of Financial Management website at <https://www.aofm.gov.au/data-hub>.

Electronic access to monthly financial statements

The Australian Government general government sector monthly financial statements and the historical series are available in electronic format at:

<http://data.gov.au/dataset/australian-government-general-government-sector-monthly-financial-statements-tables-and-data>.