



# Chief Risk Officer’s Guide

## Risk and Control Operating Model

### Implementing the commonwealth risk management policy

#### The Commonwealth Risk Management Policy

Section 16 of the *Public Governance and Accountability Act 2013* (PGPA Act) provides that accountable authorities of all Commonwealth entities **must establish and maintain appropriate systems of risk oversight, management and internal control for the entity.**

- Non-corporate Commonwealth entities must comply with the Commonwealth Risk Management Policy.
- **Corporate Commonwealth entities are not required to comply but should align** with this policy as a matter of good practice.

#### Establishing a risk management policy

| Entity requirements to meet policy | Role of the risk function<br><i>Chief Risk Officer / Head of Risk</i><br><i>Independent review of PGPA Act 2013 Rec 13 "Accountable authorities, particularly of large Commonwealth entities, or entities with complex risks, should consider appointing a Chief Risk Officer to support the accountable authority to implement a strong risk culture and behaviour across all levels of the organisation"</i> | Role of the business / function<br><i>Executive Team (Head of Division / Business Unit / Function)</i><br>The first line of responsibility for owning and managing risk is the day-to-day decisions of officials in all roles and at all levels. | Independent and objective oversight<br><i>Audit Committee / Internal Audit/ANAO/Regulators</i><br>S45 PGPA Act. Each entity must have an Audit Committee. Functions must include the appropriateness of the entity’s system of risk oversight, management and internal controls (PGPA Rule S17(1)). |
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**MUST** establish and maintain an entity specific risk management policy that:

- defines its approach to the risk management and how it supports strategic plans and objectives
- defines the entity’s risk appetite and risk tolerance
- outlines key accountabilities and responsibilities for managing and implementing the risk management framework
- is endorsed by the entity’s accountable authority.

The CRO is responsible for maintaining the risk management **policy that links the entity’s risk management framework to its strategic objective(s)**. The risk management policy and supporting risk management framework should:

- **inform, empower and guide the entity and its officials on how to identify and manage risks** in their daily activities and decision making
- **protect the soundness of the entity and its resilience to risk events**
- **clearly identify the accountabilities and processes for assessing, monitoring, reporting and managing the strategic, emerging and material risks** facing the entity
- support **forward looking and insightful risk management across the entity Top Down and Bottom Up.**

Business areas are responsible for:

- **proposing an entity’s risk appetite, aligned to Corporate and Business Plans**, for approval and ensuring that this is aligned to the entity’s risk appetite as cascaded to it
- **the Executive Team review and approve Business Plans and associated risk appetite proposed by Businesses and Functions.**

Review and advise the accountable authority on the entity’s compliance with the Commonwealth Risk Management Policy.

## Establishing a risk management framework

| Entity requirements to meet policy   | Role of the risk function<br><i>Chief Risk Officer / Head of Risk</i><br><i>Independent review of PGPA Act 2013 Rec 13 "Accountable authorities, particularly of large Commonwealth entities, or entities with complex risks, should consider appointing a Chief Risk Officer to support the accountable authority to implement a strong risk culture and behaviour across all levels of the organisation"</i>  | Role of the business / function<br><i>Executive Team (Head of Division / Business Unit / Function)</i><br><br>The first line of responsibility for owning and managing risk is the day-to-day decisions of officials in all roles and at all levels.  | Independent and objective oversight<br><i>Audit Committee /Internal Audit/ANAO/Regulators</i><br><br>S45 PGPA Act. Each entity must have an Audit Committee. Functions must include the appropriateness of the entity's system of risk oversight, management and internal controls (PGPA Rule S17(1)).  |
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| <p><b>MUST</b> establish a risk management framework which includes:</p> <ul style="list-style-type: none"> <li>the risk management policy and the entity's approach to managing risk</li> <li>risk reporting (internal and external)</li> <li>the desired risk management culture and how it is being encouraged</li> <li>the approach to embedding risk management into business processes</li> <li>how it contributes to managing any shared or cross jurisdictional risks</li> <li>measuring risk management performance and the oversight</li> <li>the review and development of risk management framework and risk profile.</li> </ul> <p>The risk management framework <b>must</b> be endorsed by the entity's accountable authority.</p> | <p><b>Working collaboratively with the business to design a risk management framework</b> ensures that the risk management activities of the entity are:</p> <ul style="list-style-type: none"> <li><b>proportionate</b> to the level of risks faced by the entity</li> <li><b>aligned</b> to the other activities undertaken by the entity</li> <li><b>structured, comprehensive and embedded</b> across the entity</li> <li>dynamic and <b>responsive to emerging and changing risks or entity strategy and activities.</b></li> </ul> <p>(ISO 3100-2018)</p> <p><i>Risk Management Framework should address the following risk management activities:</i></p> <ol style="list-style-type: none"> <li>1. <i>Strategic Thinking</i></li> <li>2. <i>Risk Identification</i></li> <li>3. <i>Risk Management</i></li> <li>4. <i>Risk Appetite</i></li> <li>5. <i>Controls, Data, Systems</i></li> <li>6. <i>Monitoring &amp; Reporting</i></li> <li>7. <i>Governance</i></li> <li>8. <i>Role Profiles</i></li> <li>9. <i>Customer Outcomes</i></li> </ol> | <p>Where mandated the business is <b>responsible for implementing and embedding the entity's risk framework</b> in its area, including:</p> <ul style="list-style-type: none"> <li>the <b>efficiency and effectiveness of risk controls, processes and procedures</b></li> <li>the <b>identification, management and reporting of strategic, material and emerging risks</b> to its business</li> <li><b>working collaboratively</b> with the Risk Function.</li> <li><b>compliance with policies, processes, legal and regulatory requirements.</b></li> </ul> | <p>Review and advise the accountable authority on the <b>appropriateness of the entity's:</b></p> <ul style="list-style-type: none"> <li>risk management policy</li> <li><b>risk appetite</b></li> <li>internal controls for risk identification and risk <b>management</b></li> <li>articulation of <b>roles and responsibilities for risk management</b></li> <li>internal controls framework and processes for assessing <b>compliance with policies, processes, legal and regulatory requirements.</b></li> </ul> |

## Defining responsibility for managing risk

| Entity requirements to meet policy   | Role of the risk function<br><i>Chief Risk Officer / Head of Risk</i><br><i>Independent review of PGPA Act 2013 Rec 13 "Accountable authorities, particularly of large Commonwealth entities, or entities with complex risks, should consider appointing a Chief Risk Officer to support the accountable authority to implement a strong risk culture and behaviour across all levels of the organisation"</i>  | Role of the business / function<br><i>Executive Team (Head of Division / Business Unit / Function)</i><br><br>The first line of responsibility for owning and managing risk is the day-to-day decisions of officials in all roles and at all levels.  | Independent and objective oversight<br><i>Audit Committee /Internal Audit/ANAO/Regulators</i><br><br>S45 PGPA Act. Each entity must have an Audit Committee. Functions must include the appropriateness of the entity's system of risk oversight, management and internal controls (PGPA Rule S17(1)). |
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| <p>An entity's accountable officer <b>MUST</b> (within the risk management policy) define the responsibility for managing risk by:</p> <ul style="list-style-type: none"> <li>defining who is responsible for determining risk appetite and tolerance for risk</li> <li>allocating responsibility for implementing the risk management framework</li> <li>defining roles and responsibilities in managing individual risks.</li> </ul> | <p>The CRO provides oversight of the effectiveness of the Three Lines of Defence Model in the entity <b>that ensures that roles and responsibilities for risk management, risk activities and risk Governance</b> are clearly understood across the entity and that they <b>align with, and are complimentary to, delegations and authorisations.</b></p> <p><u>Risk Accountabilities (Individual &amp; Collective)</u></p> <ol style="list-style-type: none"> <li>Regulatory / Legal</li> <li>Internal (3LOD)</li> <li>Governance</li> <li>Role Profiles</li> <li>Performance and Remuneration.</li> </ol> | <p>The Head of the Business/Function must ensure that roles and responsibilities for risk:</p> <ul style="list-style-type: none"> <li>are meaningfully <b>understood and cascaded to all staff</b> and included in their role profiles and performance objectives</li> <li><b>are assessed as part of individuals' performance review</b> processes.</li> </ul> | <p>Review and advise the accountable authority on the <b>appropriateness of the entity's articulation of roles and responsibilities for risk management.</b></p>   |

## Embedding systematic risk management into business processes

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| <p><b>Entity requirements to meet policy</b></p> | <p><b>Role of the risk function</b><br/><i>Chief Risk Officer / Head of Risk</i><br/><i>Independent review of PGPA Act 2013 Rec 13 "Accountable authorities, particularly of large Commonwealth entities, or entities with complex risks, should consider appointing a Chief Risk Officer to support the accountable authority to implement a strong risk culture and behaviour across all levels of the organisation"</i></p> | <p><b>Role of the business / function</b><br/><i>Executive Team (Head of Division / Business Unit / Function)</i><br/><br/>The first line of responsibility for owning and managing risk is the day-to-day decisions of officials in all roles and at all levels.</p> | <p><b>Independent and objective oversight</b><br/><i>Audit Committee /Internal Audit/ANAO/Regulators</i><br/>S45 PGPA Act. Each entity must have an Audit Committee. Functions must include the appropriateness of the entity's system of risk oversight, management and internal controls (PGPA Rule S17(1)).</p> |
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**MUST** ensure that the systematic management of risk is embedded in key business processes.

- Provides objective **oversight and challenge** of the:
- **entity's systems and controls in respect of risk management, noting risks are owned by the business**
  - **effectiveness of risk management across the entity by the business** including compliance with risk appetite, risk policies, controls, processes and procedures
  - **risks inherent in any proposed business strategy and plans are consistent with the entity's risk appetite and tolerance.**

Where **appropriate, provide guidance to the business on consideration of risk** in business decisions.

Within their area of accountability:

- effective implementation of risk controls and processes
- own and manage risks within risk appetite, and evidence consideration of risk in decision making
- remediate weaknesses in risk controls or processes
- escalate breaches of risk appetite or risk concerns
- **collaborate with, and seeks guidance from, risk SMEs** to inform consideration of risk in decision making.

- Provide independent assurance over the adequacy, effectiveness and compliance with risk policies, internal controls and processes within the business, and the adherence to them by officials of the entity.
- Conducting **thematic and post incident reviews** at the Entity / Business /Functional level as required.

## Developing a positive risk culture

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An entity's risk management framework **MUST** support the development of a positive risk culture.

The CRO is responsible for **supporting the accountable officer in the development of a positive risk culture** across the entity. This should include the **assessment of and actions taken to embed positive risk behaviours:**

- *Listening, Sharing and collaboration*
- *Adherence to policies, processes and procedures*
- *Risk is evidenced in **decision making***
- *Continuous improvement*
- *Individual accountability and Learning from mistakes*
- *Open and constructive giving and receiving of challenge.*

The risk culture should promote a proactive approach that **considers both threat and opportunity.**

- **Role model and set a strong Tone From the Top.**
- **Support the development of a positive risk culture** consistent with the **entity's target risk culture**, evidenced by **reinforcing desired risk behaviours and appropriate actions taken for detrimental culture risk behaviours.**
- **Promote a proactive approach to risk management that considers both threat and opportunity.**

Review and advise the accountable authority on the **appropriateness of the entity's risk culture.**

## Communicating and consulting about risk

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| <b>MUST</b> implement arrangements to communicate and consult about risk in a timely and effective manner to both internal and external stakeholders. | <ul style="list-style-type: none"> <li>• Oversight and <b>report the entity's aggregate risk profile relative to current and future business strategy and activities and agreed risk appetite:</b></li> <li>• reporting should consider all <b>material risks</b></li> <li>• report on <b>emerging risks to the entity</b> and plans to mitigate them</li> <li>• <b>alert the accountable authority</b> to and provide challenge on, any business strategy, plans or actions that may cause the entity exceed it risk appetite and tolerance</li> <li>• oversight and validation of the <b>entity's external risk reporting</b> obligations.</li> </ul> | <ul style="list-style-type: none"> <li>• <b>Oversight of and report the business risk profile relative to current and future business strategy and activities and agreed risk appetite.</b></li> <li>• Report <b>emerging risks and plans to mitigate them.</b></li> <li>• <b>Alert the Risk Function and the accountable officer with regard to current or planned activities that may cause the business to exceed it risk appetite and tolerance.</b></li> </ul> | <p>Outcomes of oversight activities should:</p> <ul style="list-style-type: none"> <li>• inform the accountable authority whether the entity's system of internal controls is appropriate to the entity</li> <li>• provide advice to the accountable authority on <b>major concerns identified and recommended actions</b>, including identification and dissemination on good practice.</li> </ul> |

## Understanding and managing shared risk

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| <b>MUST</b> implement arrangements to understand and contribute to the management of shared risks. | <ul style="list-style-type: none"> <li>• The CRO <b>provides guidance to the business on how to collaborate with other Commonwealth Entities to identify areas of shared risks</b> and to contribute to the aggregate assessment of those risks and, importantly, their effective management, not only for the entity, but on occasion the Commonwealth.</li> </ul>  | <ul style="list-style-type: none"> <li>• <b>Openly collaborates and shares information on current and emerging risk issues</b> with others.</li> </ul>   | <p>Where appropriate share outcomes of oversight with other <b>Commonwealth entities to identify areas of shared risks</b> and to contribute to the aggregate assessment of those risks.</p>   |

## Maintaining risk management capability

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| <p><b>MUST</b> maintain an appropriate level of capability to both implement the entity's risk management framework and manage its risks.</p> | <ul style="list-style-type: none"> <li>Identify and support the development of the capabilities needed to ensure that risks are managed effectively across the entity, including that the data used to assess its risks is fit-for-purpose in terms of quality, quantity and breadth.</li> <li>Identify and support learning and training needs needed to effectively manage risk and develop a positive risk culture across the entity.</li> </ul> | <ul style="list-style-type: none"> <li>The business is <b>primarily responsible for ensuring staff have the capabilities to manage risk</b> in their daily activities aligned to their roles and responsibilities</li> <li>Where appropriate the <b>business collaborates with the Risk Function for support in building their risk capabilities.</b></li> </ul> | <p>Identify and <b>support the development of the capabilities needed to conduct its oversight activities.</b></p>   |

## Reviewing and continuously improving the management of risk

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| <p><b>MUST</b> review its risks, its risk management framework and the application of its risk management practices on a regular basis, and implement improvements arising out of such reviews.</p> | <p>Ensure the <b>continuing efficiency and effectiveness of the risk management Function and Risk Management Framework and that it remains fit-for-purpose</b> in supporting and <b>enabling the entity to conduct its activities in a safe manner.</b></p>  | <p>Undertakes regular activities <b>to assess the effectiveness of risk management within the business</b> and is responsible for remediating identified weaknesses.</p>   | <p>Ensure the <b>continuing efficiency and effectiveness</b> of its oversight processes, including the <b>coverage</b> of the oversight activities of the entity's key risks and activities.</p>   |