

SENATOR THE HON MATHIAS CORMANN

Minister for Finance Deputy Leader of the Government in the Senate

MEDIA RELEASE

Thursday, 24 March 2016

AUSTRALIAN GOVERNMENT GENERAL GOVERNMENT SECTOR MONTHLY FINANCIAL STATEMENTS FEBRUARY 2016

KEY POINTS

- The underlying cash balance for the 2015-16 financial year to 29 February 2016 was a deficit of \$38,719 million.
- The fiscal balance for the 2015-16 financial year to 29 February 2016 was a deficit of \$35,292 million.

| AGGREGATES | ACTUAL 2015-2016 February \$m | ACTUAL 2015-2016 YTD February \$m | MYEFO Profile 2015-2016 YTD February \$m | MYEFO ESTIMATE* 2015-2016 Full Year \$m |
|-------------------------------|--|--|---|---|
| Revenue | 39,662 | 248,964 | 250,187 | 400,953 |
| Expenses | 33,315 | 283,021 | 285,852 | 432,234 |
| Net operating balance | 6,347 | -34,057 | -35,665 | -31,281 |
| Net capital investment | 113 | 1,235 | 1,054 | 4,484 |
| Fiscal balance | 6,234 | -35,292 | -36,719 | -35,765 |
| Receipts(a) | 37,312 | 242,313 | 244,703 | 394,891 |
| less Payments(b) | 30,670 | 279,036 | 281,312 | 428,335 |
| less Net Future Fund earnings | 68 | 1,996 | 2,853 | 3,955 |
| Underlying cash balance(c) | 6,574 | -38,719 | -39,462 | -37,399 |
| Headline cash balance | 5,522 | -44,809 | -47,444 | -48,171 |
| Total assets | | 440,323 | | 475,317 |
| Total liabilities | | 792,746 | | 730,100 |
| Networth(d) | | -352,423 | | -254,783 |
| Net debt(e) | | 287,920 | | 278,761 |

*As published in the 2015-16 MYEFO.

(a) Cash receipts for operating activities and sales of non-financial assets.

(b) Cash payments for operating activities, purchases of non-financial assets and net acquisition of assets under finance leases.

(c) Excludes net Future Fund earnings. Consistent with Budget documents, the net adjustment for the Future Fund is shown separately.

(d) Net worth is calculated as total assets minus total liabilities.

(e) Net debt equals the sum of deposits held, government securities, loans and other borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Care needs to be taken when comparing monthly or cumulative data across years and to full-year estimates, as revenues and expenses vary from month to month.

FISCAL OUTCOMES

Underlying Cash Balance

The underlying cash balance for the year to 29 February 2016 was a deficit of \$38,719 million, compared to the 2015-16 Mid-Year Economic and Fiscal Outlook (MYEFO) profile deficit of \$39,462 million. The difference of \$743 million primarily relates to lower than expected cash payments and net future fund earnings, partially offset by lower than expected cash receipts.

Fiscal Balance

The fiscal balance for the year to 29 February 2016 was a deficit of \$35,292 million, compared to the MYEFO profile deficit of \$36,719 million. The difference of \$1,427 million primarily relates to lower than expected expenses, partially offset by lower than expected revenue.

• Revenues

Total revenue was \$1,223 million lower than the MYEFO profile, primarily due to lower than expected taxation revenue and dividend income.

• Expenses

Total expenses were \$2,831 million lower than the MYEFO profile, primarily due to lower than expected supply of goods and services, wages and salaries and grants expenses.

Assets and Liabilities

As at 29 February 2016:

- Net worth is negative \$352,423 million;
- Net debt is \$287,920 million; and
- Net financial liabilities are \$516,561 million.

Senator the Hon Mathias Cormann Minister for Finance Jane Halton Secretary Department of Finance

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|--|----------|----------------|
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Australian Government general government sector operating statement

| | | ACTUAL 2015-2016 February | ACTUAL 2015-2016 YTD February | MYEFO Profile 2015-2016 YTD February | MYEFO ESTIMATE* 2015-2016 Full Year |
|---|------|---------------------------------|-------------------------------------|--|--|
| | Note | \$m | \$m | \$m | \$m |
| Revenue | | | | | |
| Taxation revenue | 1, 2 | 38,099 | 235,797 | 236,638 | 375,923 |
| Sales of goods and services | | 620 | 5,037 | 5,057 | 7,956 |
| Interest income | | 256 | 2,268 | 2,344 | 4,519 |
| Dividend income | | 171 | 1,740 | 1,984 | 3,841 |
| Other | | 516 | 4,122 | 4,163 | 8,714 |
| Total revenue | | 39,662 | 248,964 | 250,187 | 400,953 |
| Expenses | | | | | |
| Gross operating expenses | | | | | |
| Wages and salaries(a) | | 1,545 | 12,203 | 12,970 | 20,072 |
| Superannuation | | 514 | 4,065 | 3,894 | 5,930 |
| Depreciation and amortisation | | 520 | 4,555 | 4,654 | 7,129 |
| Supply of goods and services | | 6,571 | 53,570 | 54,768 | 82,423 |
| Other operating expenses(a) | | 481 | 3,812 | 3,619 | 5,439 |
| Total gross operating expenses | | 9,630 | 78,205 | 79,905 | 120,992 |
| Superannuation interest expense | | 769 | 6,156 | 6,154 | 9,231 |
| Interest expenses | | 1,357 | 10,986 | 11,125 | 17,260 |
| Current transfers | | | | | |
| Current grants | | 9,359 | 83,842 | 84,403 | 127,737 |
| Subsidy expenses | | 1,071 | 8,320 | 8,533 | 12,944 |
| Personal benefits | | 10,043 | 88,685 | 88,899 | 133,402 |
| Total current transfers | | 20,473 | 180,847 | 181,836 | 274,084 |
| Capital transfers | | | | | |
| Mutually agreed w rite-dow ns | | 163 | 1,186 | 1,265 | 1,887 |
| Other capital grants | | 923 | 5,642 | 5,567 | 8,780 |
| Total capital transfers | | 1,086 | 6,828 | 6,832 | 10,667 |
| Total expenses | 3 | 33,315 | 283,021 | 285,852 | 432,234 |
| Net operating balance | | 6,347 | -34,057 | -35,665 | -31,281 |
| Other economic flows | | | | | |
| included in operating result(b) | | | | | |
| Net write-downs of assets (including bad and | | | | | |
| doubtful debts) | | -2,965 | -10,509 | -4,575 | -8,037 |
| Assets recognised for the first time | | 27 | 223 | 278 | 322 |
| Liabilities recognised for the first time | | 0 | 0 | 0 | 0 |
| Actuarial revaluations | | 0 | 0 | 0 | 0 |
| Net foreign exchange gains | | 231 | -1,086 | -520 | -518 |
| Net sw ap interest received | | 5 | -437 | -410 | -410 |
| Market valuation of debt | | -4,373 | -9,633 | -51 | 832 |
| Other gains/(losses) | | 1,708 | 6,447 | 4,309 | 5,195 |
| Total other economic flows | | | | | |
| included in operating result | | -5,367 | -14,994 | -970 | -2,616 |
| Operating result | | 980 | -49,051 | -36,635 | -33,897 |
| Non-owner movements in equity(b) | | | | | |
| Revaluation of equity investments(c) | | 0 | 3 | -599 | 846 |
| Actuarial revaluations | | 0 | 0 | 0 | -2,926 |
| Other economic revaluations(d) | | 6 | -1,025 | -530 | 1 |
| Total other economic flows - included in equity | | 5 | -1,022 | -1,128 | -2,079 |
| Comprehensive result - Total change in net | | | | | |
| worth | | 985 | -50,074 | -37,763 | -35,976 |
| Net operating balance | | 6,347 | -34,057 | -35,665 | -31,281 |
| Net acquisition of non-financial assets | | | | | |
| Purchases of non-financial assets | | 672 | 5,916 | 5,853 | 11,661 |
| less Sales of non-financial assets | | 14 | 302 | 341 | 528 |
| less Depreciation | | 520 | 4,555 | 4,654 | 7,129 |
| plus Change in inventories | | -32 | 53 | 138 | 421 |
| <i>plus</i> Other movements in non-financial assets | | 6 | 122 | 57 | 59 |
| Total net acquisition of non-financial assets | | 113 | 1,235 | 1,054 | 4,484 |
| | | 6,234 | -35,292 | -36,719 | -35,765 |

*As published in the 2015-16 MYEFO.

^{As} published in the 2015-16 MYEFO.
(a) Consistent with Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) classification, other employee related expenses are reported under other operating expenses. Total employee expenses equal wages and salaries plus other operating expenses.
(b) The presentation of other economic flows has changed to align more closely with Australian Accounting Standard AASB 1049.
(c) Reflects changes in the market valuation of investments and any revaluations at the point of disposal or sale.
(d) Largely reflects other revaluation of assets and liabilities.
(e) The term fiscal balance is not used by the ABS.

Australian Government general government sector balance sheet

| | ACTUAL as at 29 February 2016 | MYEFO ESTIMATE* as at 30 June 2016 |
|---|-------------------------------------|--|
| | \$m | \$m |
| Assets | | |
| Financial assets | F F 77 | 0.070 |
| Cash and deposits | 5,577 | 3,872 |
| Advances paid | 49,400 | 53,218 |
| Investments, loans and placements | 133,374 | 154,537 |
| Other receivables | 49,128 | 46,594 |
| Equity investments | | 40.007 |
| Investments in other public sector entities | 44,698 | 49,087 |
| Equity accounted investments | 304 | 315 |
| Investments - shares | 38,402 | 44,939 |
| Total financial assets | 320,884 | 352,560 |
| Non-financial assets | | |
| Land | 9,918 | 9,780 |
| Buildings | 25,460 | 26,198 |
| Plant, equipment and infrastructure | 57,309 | 59,667 |
| Inventories | 8,209 | 8,351 |
| Intangibles | 6,625 | 6,835 |
| Investment property | 203 | 187 |
| Biological assets | 42 | 44 |
| Heritage and cultural assets | 11,267 | 11,344 |
| Assets held for sale | 87 | 87 |
| Other non-financial assets | 320 | 265 |
| Total non-financial assets | 119,440 | 122,757 |
| Total assets | 440,323 | 475,317 |
| Liabilities | | |
| Interest bearing liabilities | | |
| Deposits held | 216 | 218 |
| Government securities | 462,859 | 472,416 |
| Loans | 11,521 | 16,191 |
| Other borrow ing | 1,674 | 1,562 |
| Total interest bearing liabilities | 476,270 | 490,387 |
| Provisions and payables | | |
| Superannuation liability(a) | 253,400 | 173,958 |
| Other employee liabilities | 16,621 | 17,059 |
| Suppliers payable | 5,202 | 5,972 |
| Personal benefits provisions and payable | 11,816 | 13,304 |
| Subsidies provisions and payable | 4,874 | 5,035 |
| Grants provisions and payable | 10,430 | 9,397 |
| Other provisions and payables | 14,133 | 14,990 |
| Total provisions and payables | 316,476 | 239,714 |
| Total liabilities | 792,746 | 730,100 |
| Net worth(b) | -352,423 | -254,783 |
| Net financial worth(c) | -471,863 | -377,540 |
| Net financial liabilities(d) | 516,561 | 426,627 |
| Net debt(e) | 287,920 | 278,761 |

*As published in the 2015-16 MYEFO.

(a) For budget reporting purposes, a discount rate applied by actuaries in preparing Long Term Cost Reports is used to value the superannuation liability. This reduces the volatility in reported liabilities that would occur from year to year if the long-term government bond rate were used. Consistent with Australian Accounting Standards, the long-term government bond rate as at 30 June is used to calculate the superannuation liability for the purpose of actuals reporting.

(b) Net worth is calculated as total assets minus total liabilities.

(c) Net financial worth equals total financial assets minus total liabilities.

(d) Net financial liabilities equals total liabilities less financial assets other than investments in other public sector entities.

(e) Net debt equals the sum of deposits held, government securities, loans and other borrowing, minus the sum of cash and deposits, advances paid, and investments, loans and placements.

Australian Government general government sector cash flow statement

| ACTUAL 2015-2016 ACTUAL 2015-2016 MYEFO 2015-2016 MYEFO 2015-2016 ESTIMATE 2015-2016 Cash receipts from operating activities Taxes received 35,985 228,022 229,652 368,230 Receipts from sales of goods and services 662 4,651 4,729 7,870 Interest receipts 128 1,756 1,893 3,874 Dividends and income tax equivalents 102 3,346 4,516 Other receipts 37,302 242,114 244,206 392,995 Cash payments for operating activities 7,202 -28,100 -28,100 Payments for employees -2,075 -17,694 -18,095 -28,130 Payments for operating activities -6,218 -53,438 -54,802 -82,104 Grants and subsidies paid -11,220 -98,480 -98,132 -150,706 Personal benefit payments -9,533 -91,085 -91,479 -135,228 Other payments -3,786 -3,721 -5,313 -5,416,521 Net cash flows from investments in non-financial assets -00 < |
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| Increase in investments -5,197 5,215 -6,334 -13,132 |
| Net cash flows from investments in |
| financial assets for liquidity purposes -5,197 5,215 -6,334 -13,132 |
| Cash flows from financing activities |
| - |
| |
| |
| Net cash flows from financing activities 2,308 41,958 54,453 62,017 |
| Net increase/(decrease) in cash held 2,633 2,421 675 716 |
| Net cash flows from operating activities |
| and investments in non-financial assets |
| (Surplus(+)/deficit(-)) 6,643 -36,665 -36,608 -33,443 |
| Finance leases and similar arrangements(b) -1 -58 -1 -2 |
| GFS cash surplus(+)/deficit(-) 6,642 -36,723 -36,609 -33,444 |
| less Net Future Fund earnings 68 1,996 2,853 3,955 |
| Equals underlying cash balance(c) 6,574 -38,719 -39,462 -37,399 |
| plus Net cash flows from investments in |
| financial assets for policy purposes -1,120 -8,086 -10,835 -14,727 |
| plus Net Future Fund earnings 68 1,996 2,853 3,955 |
| Equals headline cash balance 5,522 -44,809 -47,444 -48,171 *As published in the 2015-16 MYEFO. |

*As published in the 2015-16 M YEFO. (a) A positive number denotes a cash inflow, a negative sign denotes a cash outflow. (b) The acquisition of assets under finance leases decreases the underlying cash balance. The disposal of assets previously held under finance leases increases the underlying cash.

(c) The term underlying cash balance is not used by the Australian Bureau of Statistics.

Note 1: Income Tax

| | | | | MYEFO |
|--|-----------|--------------|---------------|-----------|
| | ACTUAL | ACTUAL | MYEFO Profile | ESTIMATE* |
| | 2015-2016 | 2015-2016 | 2015-2016 | 2015-2016 |
| | February | YTD February | YTD February | Full Year |
| | \$m | \$m | \$m | \$m |
| Individuals and other withholding taxes | | | | |
| Gross income tax withholding | 16,126 | 115,592 | 116,363 | 176,550 |
| Gross other individuals | 4,242 | 23,793 | 23,429 | 44,310 |
| less Refunds | 1,119 | 23,189 | 22,879 | 27,500 |
| Total individuals and other withholding taxation | 19,249 | 116,196 | 116,914 | 193,360 |
| Fringe benefits tax | 211 | 3,143 | 3,142 | 4,610 |
| Company tax | 5,847 | 40,848 | 41,590 | 67,996 |
| Superannuation funds | 543 | 5,224 | 5,938 | 7,780 |
| Resource rent taxes | 0 | 558 | 760 | 960 |
| Total income taxation revenue | 25,850 | 165,969 | 168,344 | 274,706 |

*As published in the 2015-16 MYEFO.

Note 2: Indirect Tax

| | | | | MYEFO |
|---------------------------------|-----------|--------------|---------------|-----------|
| | ACTUAL | ACTUAL | MYEFO Profile | ESTIMATE* |
| | 2015-2016 | 2015-2016 | 2015-2016 | 2015-2016 |
| | February | YTD February | YTD February | Full Year |
| | \$m | \$m | \$m | \$m |
| Goods and services tax | 8,497 | 41,367 | 40,734 | 59,790 |
| Wine equalisation tax | 86 | 610 | 579 | 850 |
| Luxury car tax | 47 | 393 | 371 | 520 |
| Excise duty | 1,960 | 14,532 | 14,474 | 21,393 |
| Customs duty | 1,246 | 9,133 | 8,466 | 12,910 |
| Other indirect tax | 412 | 3,792 | 3,669 | 5,754 |
| Total indirect taxation revenue | 12,248 | 69,827 | 68,294 | 101,217 |

*As published in the 2015-16 MYEFO.

Note 3: Total expenses by function

| | | | MYEFO |
|---|-----------|--------------|-----------|
| | ACTUAL | ACTUAL | ESTIMATE* |
| | 2015-2016 | 2015-2016 | 2015-2016 |
| | February | YTD February | Full Year |
| | \$m | \$m | \$m |
| Expenses by function | | | |
| General public services | 1,848 | 13,872 | 22,639 |
| Defence | 2,085 | 17,437 | 26,559 |
| Public order and safety | 342 | 3,202 | 4,958 |
| Education | 1,812 | 24,208 | 32,478 |
| Health | 5,552 | 44,063 | 68,686 |
| Social security and welfare | 11,360 | 102,186 | 152,782 |
| Housing and community amenities | 325 | 2,858 | 5,434 |
| Recreation and culture | 370 | 2,219 | 3,440 |
| Fuel and energy | 559 | 4,391 | 6,773 |
| Agriculture, Forestry and Fishing | 173 | 1,273 | 3,119 |
| Mining, manufacturing and construction | 295 | 2,144 | 3,619 |
| Transport and communication(a) | 682 | 3,565 | 8,882 |
| Other economic affairs | 729 | 5,910 | 10,131 |
| Other purposes | | | |
| Public debt interest | 1,275 | 10,184 | 15,680 |
| Nominal superannuation interest | 769 | 6,156 | 9,231 |
| General purpose inter-government transactions | 5,138 | 39,353 | 59,239 |
| Natural disaster relief | 0 | 0 | 40 |
| Contingency reserve | 0 | 0 | -1,456 |
| Total expenses | 33,315 | 283,021 | 432,234 |

*As published in the 2015-16 MYEFO.

NOTES:

Australian Accounting Standard 1049

The Australian Government monthly financial statements have been prepared on a basis consistent with the Budget as required under section 47 of the *Public Governance, Performance and Accountability Act 2013*. The statements are prepared in accordance with the Australian Accounting Standards Board 1049 – *Whole of Government and General Government Sector Financial Reporting* (AASB 1049), which require treatment based on the Australian Bureau of Statistics' (ABS) Government Finance Statistics (GFS) except where Australian Accounting Standards (AAS) provide a better conceptual treatment for specific items. Departures are limited to complying with either ABS GFS or AAS.

Taxation revenue

While total tax collections are known with certainty at the end of each month, the distribution across the relevant heads of revenue cannot be finalised until all business activity statements are received and processed. The outcomes for some revenue items provided in this statement are therefore estimates, in accordance with the best judgement of the Commissioner of Taxation, and subject to revision. The taxation revenue items not affected are: petroleum resource rent tax, excise duty, customs duty, other taxes and individuals refunds.

Style conventions

Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding.

International Monetary Fund Special Data Dissemination Standards

The Government is committed to releasing the monthly financial statements in a timely fashion and will endeavour to do so in accordance with International Monetary Fund (IMF) Special Data Dissemination Standards (SDDS). Under these standards the timeframe for releasing the monthly financial statements is by the end of the following month. Australia applies a special flexibility option which allows it to publish late the last and first month of a financial year.

In accordance with the IMF SDDS, the approximate date of release of the data on debt guaranteed by the Australian Government (central government), is given on the IMF's Data Dissemination Advance Release Calendar <u>http://dsbb.imf.org</u>. Monthly and quarterly data on debt guaranteed by the Australian Government (central government) that meet the coverage and timeliness requirements of the SDDS are published on the Australian Office of Financial Management website at <u>http://aofm.gov.au/cgs-quarterly/quarterley-data-december-2015/</u>.

Electronic access to monthly financial statements

The Australian Government general government sector monthly financial statements and the historical series are available in electronic format at:

http://data.gov.au/dataset/australian-government-general-government-sector-monthly-financial-statementstables-and-data.